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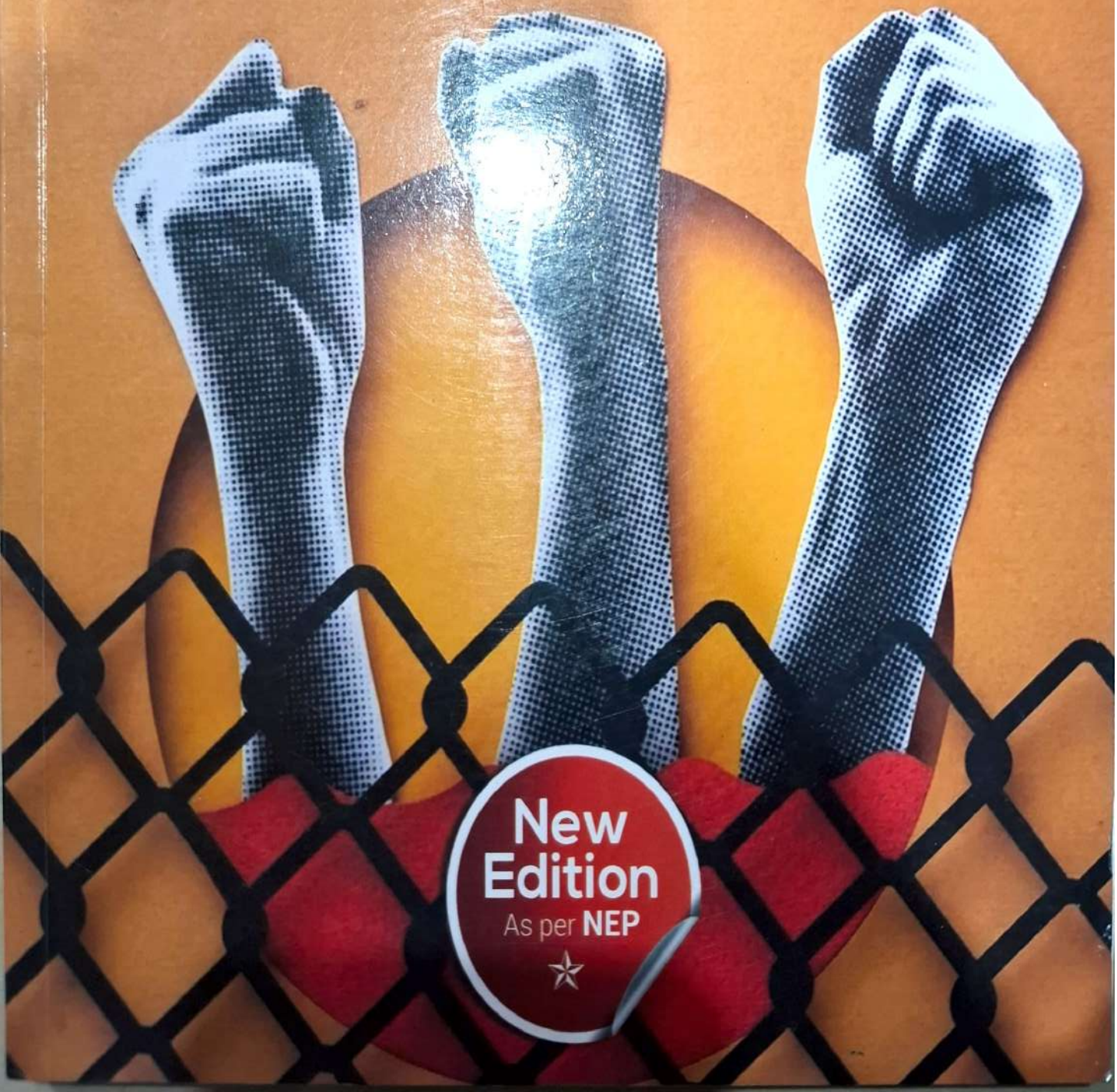

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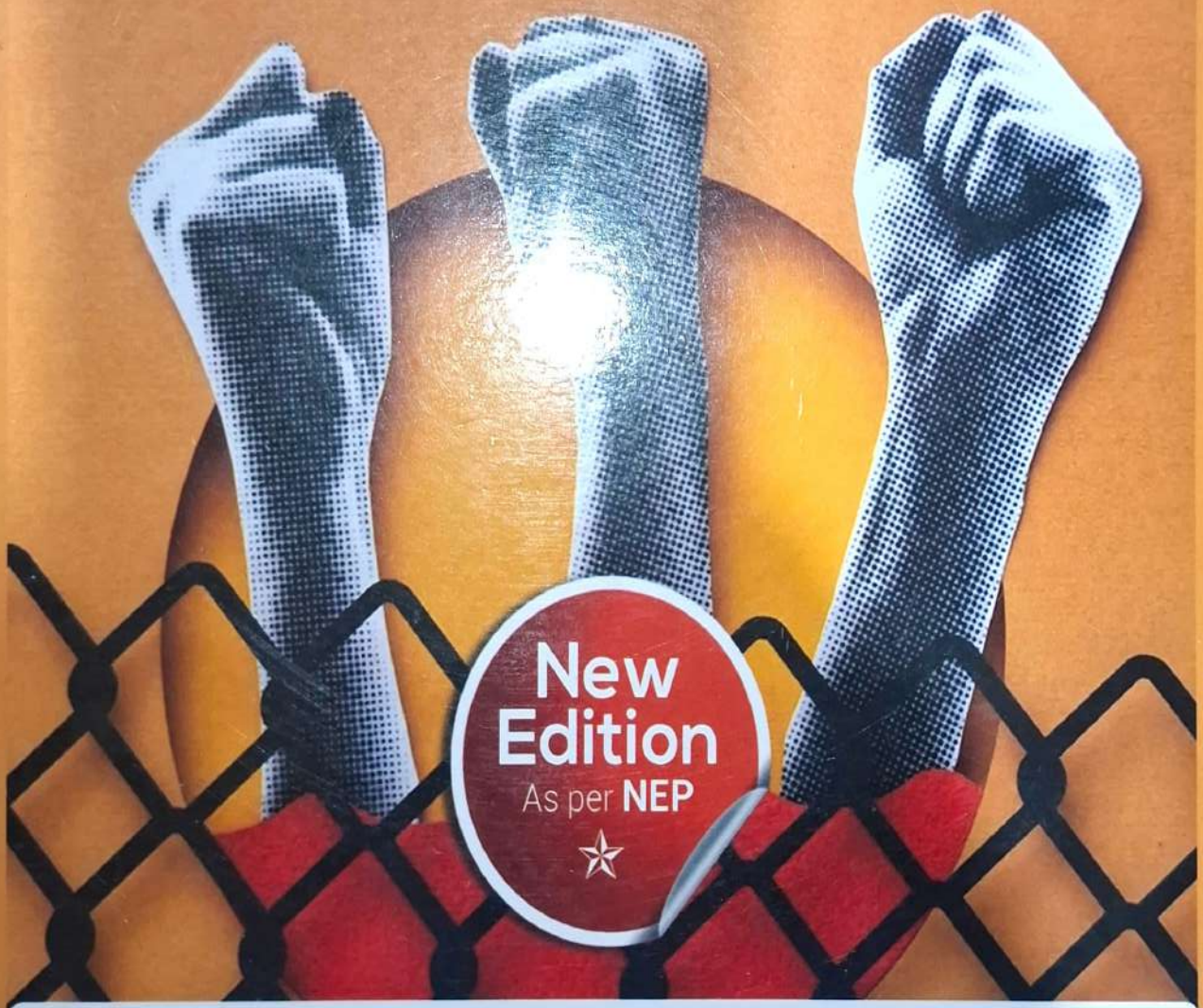

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Mohan Pathak
Research Scholar
Department of Political Science
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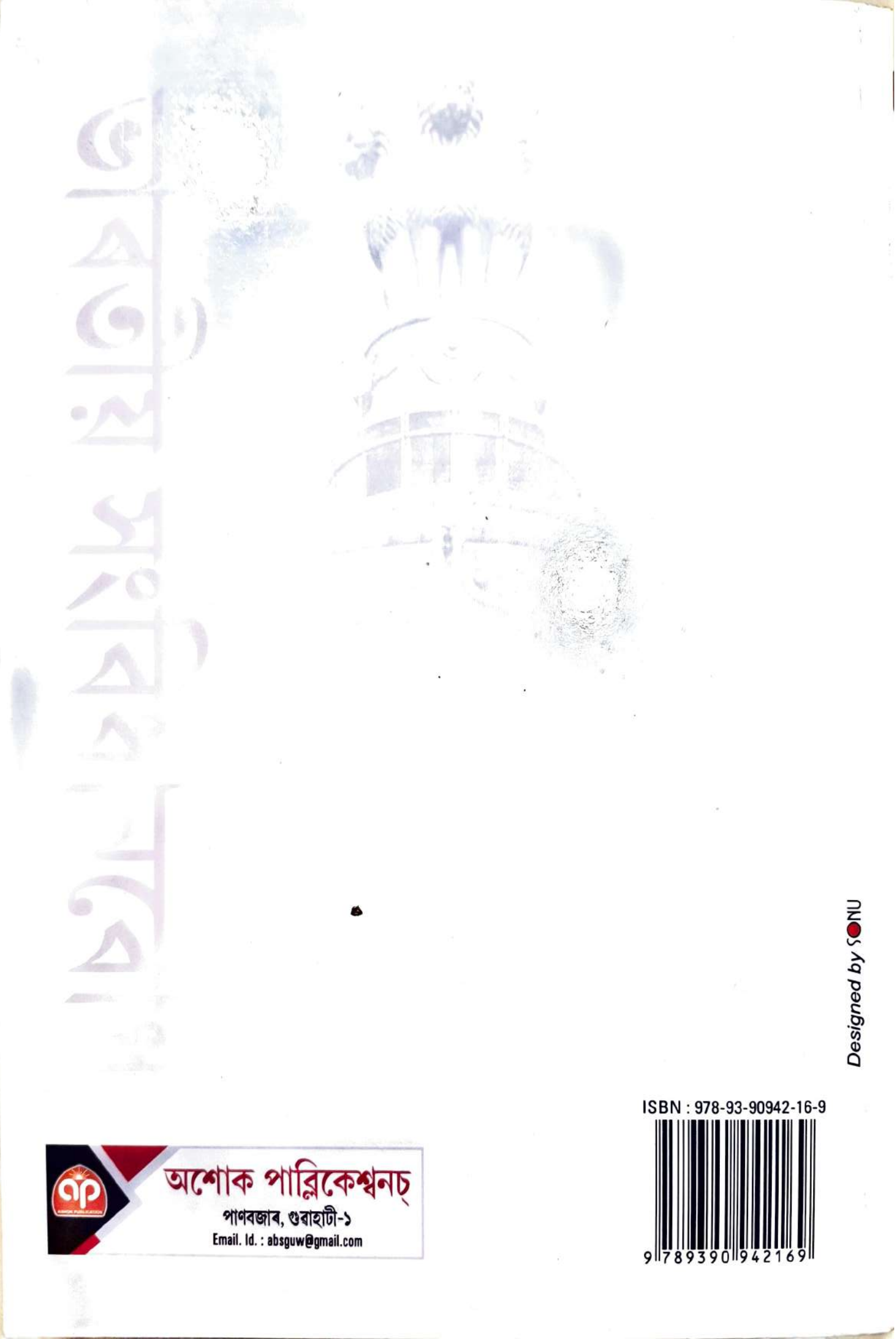

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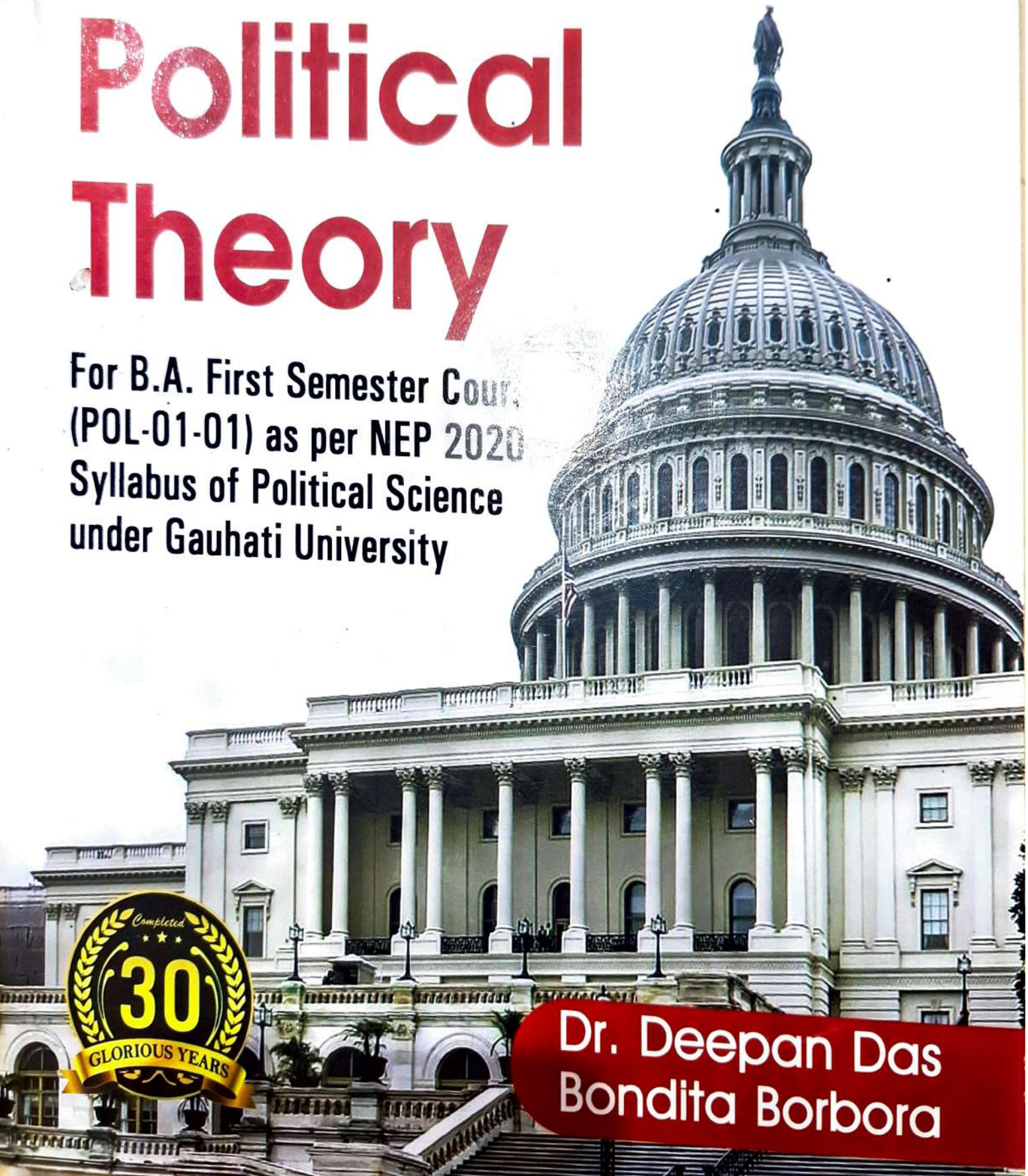

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Assistant Professor
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R. G. Baruah College, Guwahati-25

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Assistant Professor
Department of Political Science
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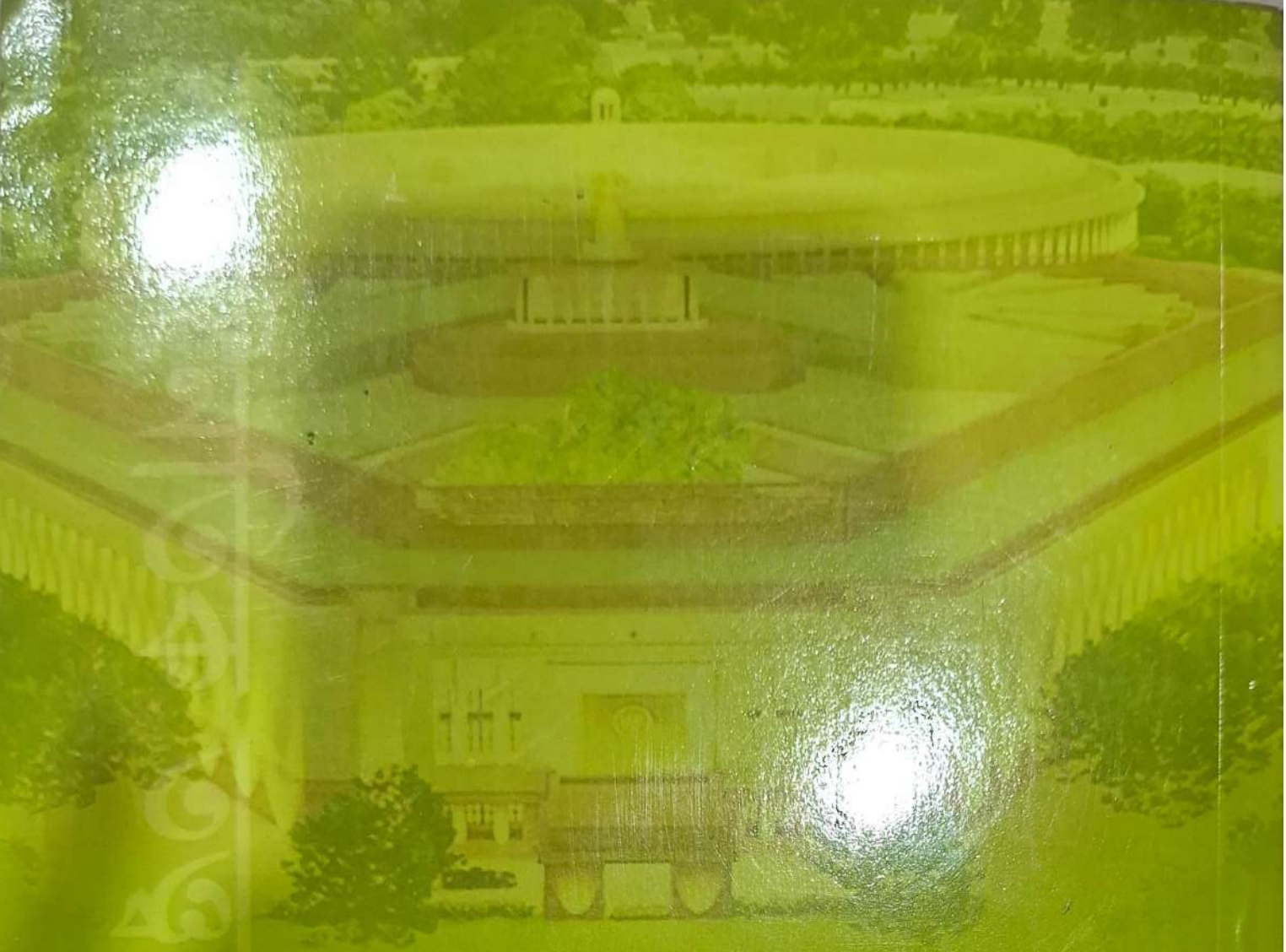

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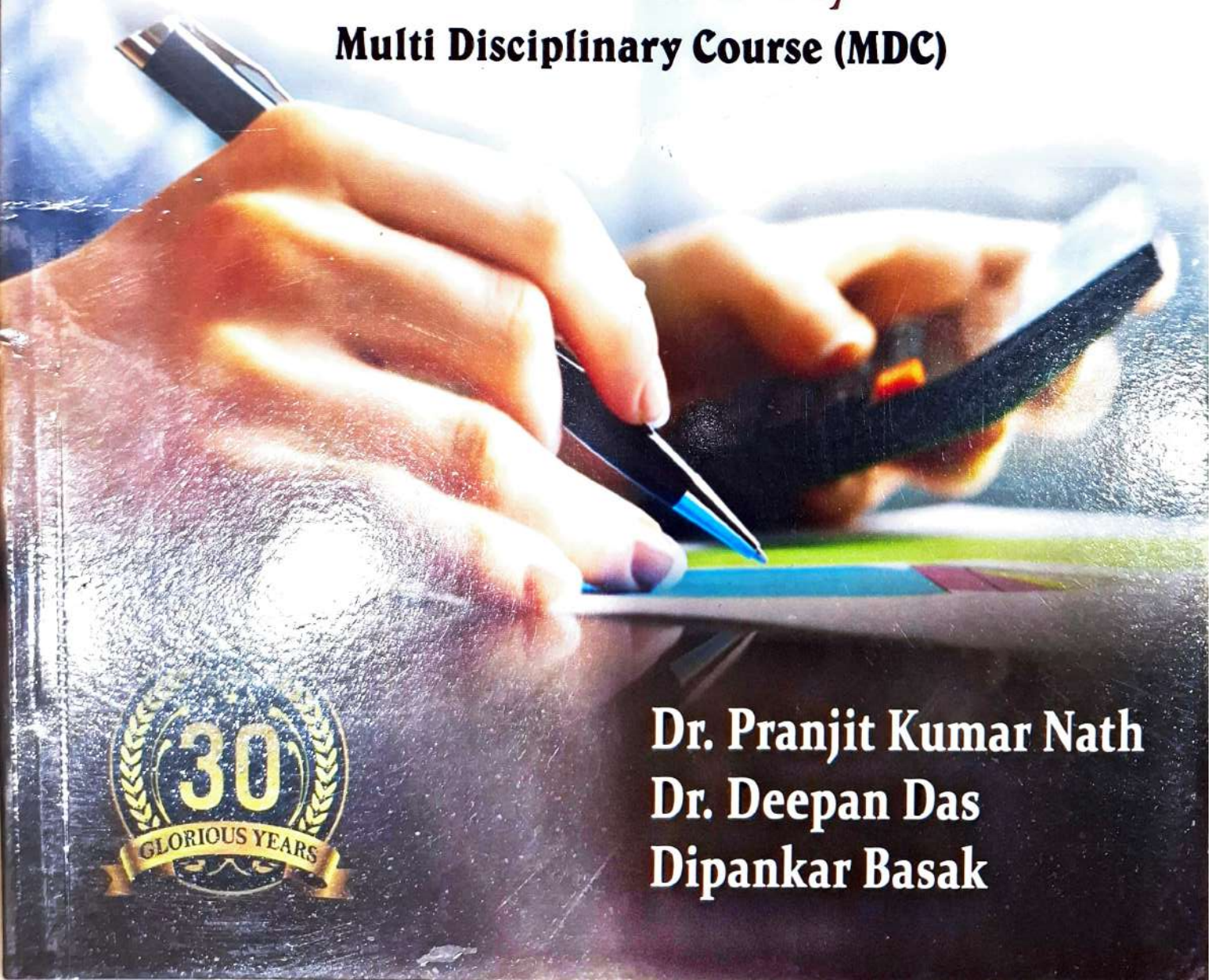

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DEEPAN DAS
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Prepared as per NEP syllabus of Third Semester (PSCC4) Major Course of Political Science under Dibrugarh University

Deepan Das
Assistant Professor
Department of Political Science
R. G. Baruah College, Guwahati

Bondita Borbora
Assistant Professor
Department of Political Science
Dudhnoi College, Dudhnoi

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Dipankar Basak
Assistant Professor
Department of Commerce
R. G. Baruah College, Guwahati-25

Dr. Pranjit Kumar Nath
Principal
R. G. Baruah College, Guwahati-25

Deepan Das
Assistant Professor
Department of Political Science
R. G. Baruah College, Guwahati-25

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Disaster Administration in Assam: Institutional Framework

Mohan Pathak* Dr. Deepan Das**

[A disaster is an event or occurrence that causes significant damage, destruction or loss of life and property, often resulting from natural phenomena or human activities. Disaster can have a widespread impact on community, region or even a whole country. Assam a north-eastern state in India is highly vulnerable to wide range of natural and man-made disasters due its unique geographical location, topography and climate conditions. The state is prone to floods, earthquakes, landslides, cyclone and other disasters which pose significant challenges to its population and infrastructure. To effectively mitigate, respond to, and recover from these disasters, Assam has developed a robust disaster administration. This article aims to provide the institutional framework of disaster administration in Assam focusing on its structure, key stakeholders and challenges.]

Disaster administration is regarded as one of the most important and newly emerged branch of knowledge which comes under the realm of social sciences. The term disaster administration refers to the organisational and administrative structure, policies and procedures put in place by government agencies and other relevant institutions to manage disaster effectively. It involves the coordination and allocation of resources, the establishment of emergency response plans and the implementation of strategies to minimise encompasses of disaster on communities and individuals. Disaster administration typically encompasses activities such as risk assessment planning and decision-making.

The key components of disaster administration include various elements and activities that contribute to the effective management of disaster such as policy and legislation, Organisational structure, risk assessment and planning, coordination and communication, resource management, Training and capacity building, early warning system, public awareness and education, evaluation and lessons learned and international cooperation. These components works together to form a comprehensive disaster administration framework that aims to minimise the impact of disasters, protect lives and property and facilitate effective response and recovery efforts.

Disaster in Assam: An Overview

Assam, located in north-eastern India, is prone to several types of natural disasters including floods, earthquakes, landslides, occasional riverbank erosion. Flooding is the most common and devastating disaster in the region, affecting millions of people and causing significant damage to infrastructure, agriculture and livelihoods. Assam experiences annual monsoon rains, which can lead to the Brahmaputra River and its tributaries overflowing their banks. These floods other result in the loss of lives, displacement of people, and damage to crops and destruction of homes and infrastructure. Flood in Assam annually affects 31.05 lakh hectares area of the state which covers approximately 25 lakh people. The concern of flood in Assam can be accessed from the report of Rashtriya Barh Aayog, found that 39.58 percent of total land in Assam is prone to flood which constituted 9.40 percent of total flood area in the country (Rashtriya Barh Aayog).Earthquake is another most destructive natural hazard experienced by the state. The state has experienced several numbers of devastating earthquakes in the past which caused losses of lives and heavy damages of property. Geo-morphologically the state falls under the seismic zone IV and V which makes the entire state prone to earthquake of moderate to very high intensity. The state has experienced two most devastating earthquakes in the year 1897 and 1950. The intensities of these two earthquakes were 8.7 and 8.5 on the Richter scales respectively (Assam state disaster management plan, 2016).

In addition to earthquakes, landslides were another common issue in Assam. The state is located on the Himalayas therefore many areas of the state geologically unstable (Valdiya 1975). The state is also located in an earthquake-prone area, which makes the area susceptible to landslides. Apart from minor landslides, the state also witnessed some significant landslides in the years 2004, 2009, 2010, and 2011 (GIS, 2011). Bank erosion is another significant natural disaster in Assam. The state is known for its extensive network of rivers, including the mighty Brahmaputra, which flows through the state. The Brahmaputra and its tributaries cause frequent bank erosion, leading to the loss of land, displacement of

* Research Scholar, Dept. of Political Science, Rajiv Gandhi University, Arunachal Pradesh.
** Assistant Professor, R. G. Baruah College, Guwahati.

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people and damage to infrastructure. Between 1912 and 1996, the state lost total 868 square kilometers of land losing an average of 10.3 square kilometers every year. Between 1914 and 1975, the river Brahmaputra caused extensive bank erosion in the state. The state experienced devastating bank erosion due to river Brahmaputra between 1914 to 1975 (Sharma et al. 2005).

Another terrible natural calamity that significantly impacts the state is a cyclone. The state is located in north eastern direction of Bangladesh, which makes it particularly vulnerable to cyclones. The districts like Goalpara, Dhubri, Cachar, Karbi Anglong, and Hailakandi are particularly vulnerable to cyclones. The BMTPC cyclone zonation identified that north-west district of Assam lying in zone of high damage where wind speed can reach up-to 47 m/s. The state has experienced two cyclone events between 1968 and 2008, as shown by the IMD Cyclone e-Atlas track records.

Disaster Administration in Assam: The Disaster Management Act 2005 is the key document of disaster administration of Assam. The institutional framework and policies of disaster management in the state have been shaped by the Disaster management Act 2005. According to the Disaster Management Act 2005 and Disaster Management Rule 2010, the disaster management is a collaborative efforts by institutions at the national, state, district, and local level (Assam state disaster management plan 2010).

Institutional Framework: The Disaster Management Act 2005 established four tier disaster administrations in India national level, state level, district level and local level. The details structure of disaster administration in Assam mentioned below in figure-1.

Figure-1: Structure of Disaster Administration in Assam

- **Assam State Disaster Management Authority (ASDMA):** The Assam State Disaster Management Authority is the primary agency responsible for the disaster management in the state of Assam. It is an apex body of disaster management in state chaired by chief minister. The ASDMA was established in 2007 under sub-section 3 of section 1 of Disaster Management Act 2005. The ASDMA works under the administrative control of the revenue and disaster management department of government of Assam. Its prime objective is to strengthen the state's capacity to respond to various disasters including natural disasters like floods, earthquakes, landslides and as well as man-made disasters.

State Executive Committee (SEC): The State executive committee for disaster management in Assam is responsible for coordinating and implementing disaster management activities in the state. The SEC is presided over by the chief secretary of Assam and is made up of representatives from numerous departments and organisations involved in disaster management. The SEC mainly assists the ASDMA in carrying out its duties and coordinating actions in compliance with the state directives established by state authorities.

- **District Disaster Management Authority (DDMA):** District Disaster Management Authority in an administrative body constituted every district in Assam under the chairmanship of the deputy commissioner or district magistrate. The DDMA is responsible for disaster management at the district level. It plays a crucial role in coordinating and implementing disaster management activities such as preparedness, response strategies, emergency response and relief operations in case of any natural or man-made disaster occurred. Besides this the DDMA also act as a district planning body for disaster management and prepare the district disaster management plans as per the guidelines laid down by the national and state authority.

C. **Local Disaster Management Authority (LDMA):** Local Disaster Management authority includes the Panchayati Raj institutions, Municipalities, Urban local bodies and Cantonment boards. These are the local level arrangement for disaster management. This institution ensure that its officers and employees are trained for disaster management, resources relating to disaster management are so maintained as to be readily available for use in the event of any disaster situation. These institutions also carry out the activities like distribution of relief materials rehabilitation and reconstruction in the disaster affected areas in accordance with the state plan and the district plan.

Other Agencies of Disaster Administration: Apart from above mentioned institutions, there are several numbers of governmental agencies in Assam which deals with disaster management in the state. Some of them are followings:

- **State Disaster Response Force (SDRF):** The State Disaster Response Force is a dedicated unit for quick response to disasters in the state. The section 3.4.5 of National Policy on Disaster Management 2009 empowered the state governments and UTs to raise their own forces for quickly response to

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the disaster and also spread awareness among the community. In 2010 the Government of Assam has decided to established State Disaster Response forces in line with the NDRF and consequently the government put this decision into effect in 2011. In 2013, the government of Assam has decided to attach the SDRF to the Assam Fire and Emergency Services a branch of Assam Police. At present the state has five companies consisting more than 337 personnel.

- **State Police and Fire services:** In Assam, like in any other state the Police and fire services play a vital role in disaster management. They actively participate in every stage of disaster administration starting from preparedness to rescue operations. The Police department of the state responsible for maintain law and order, ensure public safety and provide the emergency services to victims, assist SDRF and NDRF to carryout rescue operations, control the crowd and manage traffic. There will high possibility of fire fighting during disaster. The Assam fire service mainly deals with fire related emergencies. The personnel of this department are trained in fire fighting techniques and equipment operation to combat fire incidents that occur during disasters.

- **Civil Defence and Home Guard:** Civil Defence and Home Guard are another two important components of disaster administration of Assam that play a vital role in ensuring safety and security of population during time of disaster. Both departments have distinct functions, however they actively deals with disaster related issues. The Civil defence emphasis on protect the civilians and minimise the impact of disaster. It also maintains the public order during disaster. The home guards are the force that operates at the community level and also assist the civil defence as well as SDRF and NDRF in carry out their respective works during emergency. They mainly deal with vigilance and security, community engagement etc.

Nodal Departments of Disaster Administration in Assam: Disaster administration is a collaborative effort of different institutions and authorities. Since disaster have multidimensional impacts on different aspects of the society as well as individual therefore it can't be managed by single department of individual. The preparedness, mitigation and prevention of disaster is a collaborative process where different departments performed crucial role in their respective field. Some major departments of Assam and their role in disaster administration are shown in the table-1 below;

Table-1: Responsibilities of the Key Departments of Assam in Disaster Administration

Department	Primary Responsibilities
Revenue & DM Department	DM operations and Plan, warnings
Health & Family Welfare Department	Medical care and Health Services
Home Department	Law & Order, safety & rescue
Public Works Department	Buildings & Lifeline infrastructure, communication infrastructure
Public Health Engineering Department	Drinking water supply & Sanitation
Transportation Department	Managed Transport system
Food & Civil Supplies Department	Emergency supply of food & basic needs
Information & Public Relations Department	Broadcasting & relay of public information
Agriculture Department, Irrigation Department	Drought management
Water Resource Department	Flood protection an River erosion management & Drainage development
Power (Electricity) Department	Supply adequate and quality power disaster victims
Education Department	DM Education & School/Institutions safety
Panchayats & Rural Development Department	Vulnerability reduction in rural areas
Department of Housing & Urban Affairs	Vulnerability reduction in urban areas
Finance Department	Finance arrangements
Animal Husbandry & Veterinary Department	Livestock management, animal care services

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Source: Assam State Disaster Management Plan, 2020

Challenges of Disaster Administration in Assam

- Lack of coordination: Since disaster administration is a collaborative work therefore for effective disaster management requires close coordination among various government agencies, NGOs, and other stakeholders. In Assam an unhealthy relationship is often seen among the disaster branches of the government and NGOs. Therefore, Ensuring smooth collaboration and communication is challenging.
- Centralised Disaster Administration: In India we have decentralised disaster administration where the Union government enjoyed more power. Moreover, the disaster is also comes under residuary power and help the union to control over states in regards of disaster administration. Because of centralised disaster administration the local agencies (i.e. PRIs, Municipalities) which could play vital role also get very less opportunity to work effectively.
- Resource Constraints: Limited financial resources, especially at the state and district levels, often hinder the implementation of comprehensive disaster management plans and the development of critical infrastructure. It has been observed that the government of Assam have to spend a huge amount of its GDP for disaster management because of its disaster vulnerability. Therefore, sometime government couldn't provide the adequate funds for disaster management because of limited resources.
- Lack of integration between DM and developing planning: For effective disaster management integration between disaster management and developing planning is essential because they both are inter-related. The developing planning of the state must be concern about the negative outcome which may impact on disaster management.
- Unsatisfactory role of local level institutions: The role of Local self-governing institutions such as PRIs and Municipalities is not satisfactory. Due to lack of proper training and financial autonomy their role is limited to distribution of reliefs and conveying information received from higher authorities to the people.

The challenges of disaster administration in Assam are multifaceted and have their roots in the states location, climate variability and socio-economic consideration. The lives and livelihood of the populace are seriously threatened by the frequent floods, earthquakes, landslides and river bank erosion. Although Assam has built a framework for disaster management, it must constantly modify and improve its strategies in order to properly handle these difficulties. To overcome the challenges, the state needs to invest in infrastructure development, community-based disaster risk reduction programme and capacity building. Moreover, there should be a greater emphasis on sustainable land use practices, conservation efforts and climate change adaptation strategies. Collaborative efforts involving the government, NGOs, civil society and local communities are essential to building resilience and ensuring a safer future for the people of Assam in the face of on-going disaster risks.

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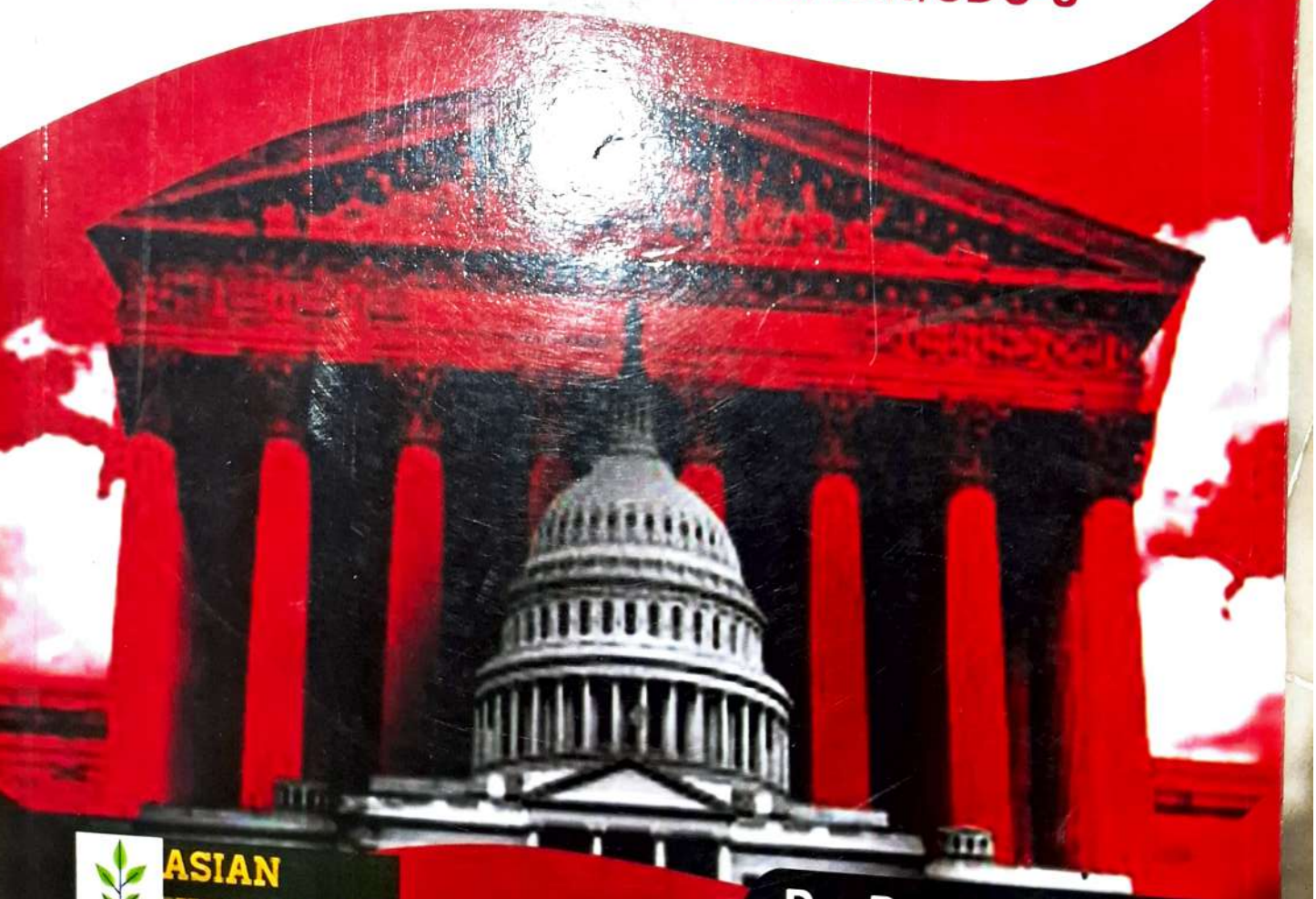

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DR. DEEPAN DAS
Assistant Professor, Department of Political Science,
R. G. Baruah College, Guwahati-25

SONATAN PAUL
M.A. B.Ed, M.Phil

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Syllabus of Political Science Under Nagaland University

Paper : POL/H/C-1

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Dr. Deepan Das

As per the latest curriculum of the directives of NEP 2020

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(POL/H/C-1)

Prepared for B.A. First Semester Course as per NEP, 2020 Syllabus of Political Science Under Nagaland University

Dr. Deepan Das
Assistant Professor
Department of Political Science
R. G. Baruah College
Guwahati-25

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Assitant Professor
Department of Political Science
R.G. Barah College, Guwahati-25

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Deepan Das
Assistant Professor
Department of Political Science
R. G. Baruah College, Guwahati

Silpika Dutta
Assistant Professor
Department of Political Science
Bihpuria College, Lakhimpur

Dr. Santisaya Baruah
Head of the Department
Department of Political Science
JDSG College, Bokakhat

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